

**COMMITTEE OF THE WHOLE COUNCIL MEETING  
February 21, 2023**

The meeting was called to order by the Chair at 7:00 p.m., in the Conference Room, in the Administrative Centre, in Barrington, N.S., with the following members present:

- George El-Jakl, Chair
- Jody Crook
- Andrea Mood-Nickerson
- Lindsay (Eddie) Nickerson
  
- Shaun Hatfield - Absent due to vacation
  
- Chris Frotten, CAO
- Lesa Rossetti, Municipal Clerk

APPROVAL OF AGENDA

Being duly moved and seconded that the agenda be approved as circulated.

Motion carried unanimously.

APPROVAL OF MINUTES

Being duly moved and seconded that minutes of the last meeting held February 14, 2023 be approved as circulated.

Motion carried unanimously.

SHELBURNE DISTRICT RCMP OBJECTIVES AND INITIATIVES

Staff Sgt. Mark MacPherson, Shelburne Detachment Commander and Operations Sgt. John Payne, Barrington Detachment, appeared before members to obtain input on policing objectives and enforcement initiatives for the upcoming year.

They explained the new pilot project to make Shelburne County a District Detachment using the district policing model. Under this model, there would be two RCMP Detachments, one in Barrington and one in Shelburne. Staff Sgt. MacPherson and Sgt. Payne would be overseeing all 19 staff members in the county. There will be no visual change to RCMP services. Their plan moving forward is to improve policing operations in both Barrington and Shelburne. On a number of occasions they stressed the importance of an open line of communication and suggested quarterly meetings with members.

They requested a list of the Municipality's policing priorities and goals for next year which would be considered during preparation of their Annual Performance Plan.

Staff Sgt. MacPherson informed members that he would be preparing a Letter of Understanding outlining details of the district model for Council's consideration.

Staff Sgt. MacPherson and Sgt. John Payne were thanked for their presentation to members.

MATTERS ARISING FROM PREVIOUS MEETINGS

Villagedale Community Association Grant Request

Previously, the Villagedale Community Association was advised that the 2022/23 grant budget was basically depleted with there being only \$30.51 remaining in the account and that their application would be held and considered during budget deliberations for 2023/24. Since then a letter has been received from the Association requesting that their grant application be considered now for the remaining funds of \$30.51, as every cent counts.

Resolution COW230203

Being duly moved and seconded that it be recommended to Council that the Villagedale Community Association be provided a grant in the amount of \$30.51 for the 2022/23 fiscal year, as requested.

Motion carried unanimously.

CAPITAL PLAN DISCUSSION

In advance of the meeting, members were provided with information identifying proposed projects for the 2023/24 Capital Budget, as well as projects for the 5 – 15 Year Capital Plan.

Members were asked to review both documents and to advise of any additions or deletions they may have.

It was agreed that “Upgrades to the Municipal portion of Goose Lake Road” in the amount of \$25,000.00 be added to the proposed 2023/24 Capital Budget.

LETTER RE: MUNICIPAL MODERNIZATION

Further to recently held workshops regarding municipal modernization, correspondence has been received from the Municipality of Shelburne, Town of Lockeport and Town of Shelburne advising that Eastern Shelburne County municipal units are interested in continuing down the path of gaining a greater understanding of the potential of consolidating the three entities into one and asked if the Municipality of Barrington is interested in exploring this option with them.

Resolution COW230204

Being duly moved and seconded that it be recommended to Council that the Municipality send a letter to Eastern Shelburne County municipal units, the Municipality of the District of Shelburne, the Town of Shelburne and the Town of Lockeport, advising that the Municipality is not interested in exploring the option of consolidation.

Motion carried unanimously.

ACCESSIBILITY ADVISORY COMMITTEE APPOINTMENTS

Citizen appointments to the Accessibility Advisory Committee will expire March 31, 2023. An

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advertisement was placed in the Lobster Bay Shopper and on social media inviting applications to fill these vacancies. Applications have been received from the following which were forwarded to members in advance of the meeting:

- Denise Nickerson
- Loretta Nickerson
- Mickayla Peters

#### Resolution COW230205

Being duly moved and seconded that it be recommended to Council that Denise Nickerson, representing Southwest Employment Services and Nova Scotia Works; Loretta Nickerson, representing Shelburne Association Supporting Inclusion and Mickayla Peters, who has extensive experience in representing individuals and organizations who experience disabilities, be appointed to serve a two year term on the Accessibility Advisory Committee effective April 1, 2023.

Motion carried unanimously.

#### C&D DEBRIS DISPOSAL SITE TIPPING FEES

A Staff Report was provided to members in advance of the meeting regarding tipping fees charged at the Construction and Demolition Debris Disposal site. Current fees have not been adjusted since 2010. It is recommended that some fees be increased. A copy of the Staff Report is attached and forms part of the minutes.

#### Resolution COW230206

Being duly moved and seconded that it be recommended to Council that the Municipality increase the tipping fees charged at the C&D Debris Disposal Site beginning April 1, 2023, as indicated below:

<b>Material</b>	<b>Generated within the Municipality of Barrington and Town of Clark's Harbour Commercial, Industrial and Institutional Only</b>	<b>Generated outside of the Municipality of Barrington and Town of Clark's Harbour Residential, Commercial, Industrial and Institutional</b>
Sorted C&D Debris	\$60.00	\$95.00
Unsorted C&D Debris	\$95.00	\$130.00

Motion carried unanimously.

During discussion of this matter, it was noted that there would be no tipping fee charged for the disposal of residential material, sorted or unsorted, generated from within the Municipality of Barrington and the Town of Clarks Harbour.

#### NSFM UPDATE

In advance to the meeting members were provided with a NSFM Monday Memo Summary Sheet covering the period January 17<sup>th</sup> to February 20, 2023.

BILL C-21, AN ACT TO AMEND CERTAIN ACTS AND TO MAKE CERTAIN CONSEQUENTIAL AMENDMENTS (FIREARMS)

This matter was placed on the agenda at the request of Warden Nickerson.

The government has withdrawn a series of amendments to pending firearms legislation, Bill C-21. Amendments would have banned any rifle or shotgun that could accept a magazine with more than five rounds, as well as long guns that generate more than 10,000 joules of energy or any gun with a muzzle wider than 20 millimeters. These rules would have resulted in many firearms becoming illegal. It was also noted that these amendments would have banned a number of long guns in wide use by hunters.

Resolution COW230207

Being duly moved and seconded that it be recommended to Council that the Municipality write a letter to the Public Safety Minister, Marco Mendicino, opposing amendments to pending firearms legislation, Bill C-21 banning a long list of guns in wide use by hunters.

Motion carried unanimously.

IN-CAMERA SESSION

At 9:30 p.m. an In-Camera Session was held to deal with the Acquisition of Property under Section 22(2)(a) and Personnel Matters under Section 22(2)(c) of the Municipal Government Act

The regular Council Meeting was called back to order at approximately 9:33 p.m.

REPORT ON IN-CAMERA SESSION

Direction was given to the CAO relating to an opportunity to purchase land.

Personnel matters scheduled to be discussed In-Camera were not dealt with and will be discussed during budget deliberations instead.

AGENDA ITEMS FOR FUTURE MEETINGS

No items were brought forward.

ADJOURNMENT

The meeting was adjourned at 9:34 p.m.

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Chair

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Secretary for the Meeting



## STAFF REPORT

SUBMITTED BY: Chris Frotten

DATE: February 16, 2023

SUBJECT: Construction & Demolition Disposal Site Tipping Fees

## ORIGIN

The tipping fees at our construction and demolition disposal site have not increased since 2010. This has lagged us behind the increased cost of operations, in particular transportation. In anticipation of the development of the 2023/2024 budget, this report intends to request Council to consider increasing the tipping fees.

## BACKGROUND

For decades, the Municipality has owned and operated a waste disposal site at 1138 Highway 103. In 2006, municipalities across Nova Scotia were required to make the switch from first-generation landfills to second-generation landfills (also called "containment landfills") to meet provincial environmental standards. Around this time, the site was converted to a construction and demolition debris disposal site.

This facility receives and stores construction and demolition waste materials as well as white metals, furniture, tires, lobster traps and fishing rope, pending periodic removal of accumulated material to the Queens landfill. The facility is open year-round, six days a week (Mondays through Saturdays). It is attended by two full-time municipal staff.

This facility also includes a Household Hazardous Waste (HHW) collection facility.

## DISCUSSION

Waste management and disposal is one of the most important but costly service to our residents. Our construction and demolition (C&D) disposal site is no different but there needs to be a balance between the public benefit and the financial burden.

## Environmental Scan

A comparison of tipping fees at a variety of C&D disposal sites throughout the Province shows that we are at the lowest for mixed and sorted debris that is generated locally and near the lowest for sorted debris that is generated externally. The comparison is attached to this email.

In addition to allowing for a comparison of the tipping fees, the environmental scan also provided insight into alternative fee structures. For example, at the Yarmouth C&D Site and the East Hants Waste Management Centre, they do not charge local residents to dispose of C&D debris, but they do charge commercial and industrial users. At the CBRM Waste Management Facility, they only charge institutional, commercial and industrial users.

## BUDGET IMPLICATIONS

The operating budget of the disposal site is, on average, \$275,000 per year. On average, we generate approximately \$175,000 in tipping fees and recycling revenue.

In the recent years, tipping fees have generated approximately \$95,000. Therefore, for every 10% that the tipping fees are increased, we would generate about \$9,500 more.

## LEGAL IMPLICATIONS

There are no legal implications at this time.

## PUBLIC CONSULTATION/COMMUNICATIONS

There has been no general community engagement in the preparation of this report.

## RECOMMENDATION

As mentioned, it has been 13 years since the tipping fees at our construction and demolition disposal site have been reviewed. With the increase in operating costs, in particular transportation, it is time to increase the fees to avoid lagging further behind the increased cost of operations.

Based on the information contained in this report, I recommended to begin only charging tipping fees for locally generated commercial and industrial construction demolition debris and increase the tipping fees to the following:

<b>Material</b>	<b>Generated within the Municipality of Barrington and Town of Clark's Harbour <i>Commercial and Industrial Only</i></b>	<b>Generated outside of the Municipality of Barrington and Town of Clark's Harbour <i>Residential, Commercial and Industrial</i></b>
Sorted C&D Debris	\$40.00 (Increase from \$0)	\$65.00 (Increase from \$48.50)
Unsorted C&D Debris	\$95.00 (Increase from \$60)	\$115.00 (No increase)

## SUGGESTED MOTION

Move to recommend to Council to begin charging for local commercial and industrial construction and demolition debris and increase the tipping fees beginning April 1, 2024, to the following:

<b>Material</b>	<b>Generated within the Municipality of Barrington and Town of Clark's Harbour</b>	<b>Generated outside of the Municipality of Barrington and Town of Clark's Harbour</b>
Sorted C&D Debris	\$40.00	\$65.00
Unsorted C&D Debris	\$95.00	\$115.00

## ALTERNATIVES

1. Council could continue with the status quo. This alternative is not recommended for the reasons outlined in this report.
2. Council could direct the CAO to determine another fee structure for further consideration.
3. Council could direct the CAO to develop a plan to reduce operations of the C&D Site (i.e. hours of operation) to reduce operating costs.
4. Council could direct the CAO to develop a plan to close the C&D Site.

## ATTACHMENTS

- Environmental Scan - Construction and Demolition Debris Site Tipping Fees

**Environmental Scan**

**Construction and Demolition Debris Site Tipping Fees**

Facility	Tipping Fees (per tonne)			
	Generated Locally		Generated Externally	
	Mixed	Sorted	Mixed	Sorted
<b>Municipality of Barrington C&amp;D Site</b>	<b>\$60.00</b>	<b>\$0.00</b>	<b>\$115.00</b>	<b>\$48.50</b>
Yarmouth C&D Site*	\$128.50	\$128.50	\$128.50	\$128.50
Region of Queens Waste Management Facility**	\$66.66	\$41.22	\$66.66	\$63.71
Clare C&D Site	\$130.00	\$50.00	\$130.00	\$50.00
Digby Salvage and Disposal (Private)	\$70.00	\$70.00	\$70.00	\$70.00
Valley Waste Resource Management	\$125.00	\$75.00	\$100.00	\$166.00
CBRM C&D Site***	\$101.59	\$50.79	\$101.59	\$50.79
East Hants Waste Management Centre****	\$100.00	\$70.00	\$125.00	\$95.00
Halifax C&D Site	\$132.50	\$120.00	\$132.50	\$120.00
Kaizer Meadow Environmental Management Centre (Chester)	\$60.00	\$35.00	\$66.00	\$40.00
Pictou County Solid Waste Management Facility	\$75.00	\$75.00	\$75.00	\$75.00
Richmond Waste Management Facility	\$90.00	\$50.00	\$90.00	\$50.00
Municipality of the County of Victoria C&D Site	\$170.00	\$85.00	\$170.00	\$85.00

\* Yarmouth does not charge for local residential C&D debris.

\*\* Queens does not charge for local residential C&D debris.

\*\*\* CBRM charges for Institutional/Commercial/Industrial sectors only.

\*\*\*\* East Hants does not charge for local residential C&D debris.